

DEPARTMENT OF SOCIAL SERVICES

744 P Street, Sacramento, CA 95814

(916) 322-5802



September 10, 1987

ALL-COUNTY LETTER NO. 87-122

TO: ALL COUNTY WELFARE DIRECTORS

SUBJECT: SOCIAL SERVICES ALLOCATIONS FOR FY 1987/88 FOR THE CHILD  
WELFARE SERVICES AND COUNTY SERVICES BLOCK GRANT PROGRAMS

Attached are your Child Welfare Services (CWS) and County Services Block Grant (CSBG) allocations for FY 1987/88 (Attachment I). These allocations are subject to review by the County Supervisors Association and the Joint Legislative Budget Committee. Should any changes occur, counties will be notified.

CWS Allocation

Federal and state funds available for the FY 1987/88 CWS allocation total \$272,129,000. The CWS allocation includes funding for the Emergency Assistance (EA), Emergency Response (ER), Family Maintenance (FM), Family Reunification (FR), and Permanent Placement (PP) programs. Federal, state and county FY 1986/87 Cost-of-Living Adjustment (COLA) funds of \$11,535,000 have been incorporated within the allocation methodology. There is no COLA adjustment for FY 1987/88. Also incorporated in the allocation methodology is \$1,621,000 (includes FY 1986/87 COLA) for the Notice of Action and Appeals/Fair Hearing premise.

As stated in the FY 1987/88 Budget Act, it is the intent of the Legislature that by FY 1988/89 funds appropriated for CWS be allocated to counties based upon a formula that uses a 100 percent weighting of CWS caseloads. The FY 1987/88 Budget Act language mandates that the State Department of Social Services (SDSS) allocate CWS funds using an allocation methodology that places a 75 percent weighting on CWS caseloads. Consequently, for the CWS programs (ER, FM, FR and PP) caseload weightings have been increased from 50 percent in FY 1986/87 to 75 percent in FY 1987/88. The remaining 25 percent of the basic cost available (appropriation less COLA funds) was allocated using an equal weighting of FG/U, FC and 0-17 population.

In addition, the Budget Act requires the Department to take into consideration an adjustment to individual county CWS allocations for those counties with county operated emergency shelter care facilities. Actual FY 1985/86 emergency shelter care costs (\$21,843,000) increased by the COLA provided in the 1987/88 Budget Act were used to make the adjustment for those counties. This adjustment must be used to fund only those costs that are allowable for the county operated emergency shelter care facility. These costs will be monitored throughout the fiscal year and any surplus in the funds allocated for county operated emergency shelter care facilities will be redistributed to all counties in a manner to be determined later.

An adjustment for social worker salaries (based on FY 1985/86 actual average salaries) and an offset to basic costs to fund the CWS portion of one social worker between the CWS and CSBG programs were also made to the CWS program allocation.

In the event that the initial allocation of CWS basic costs and COLA funds did not provide a county with a CWS funding level equal to their FY 1986/87 allocation increased by the county's actual FY 1986/87 COLA, an adjustment was made to guarantee that no county receives less funds in FY 1987/88 than it received in FY 1986/87 plus COLA. The hold harmless adjustment was made prior to adjusting counties for their county operated emergency shelter facility costs and before allocating the Notice of Action and Appeals/Fair Hearings premise. Attachment II details the respective caseloads and weightings used in the FY 1987/88 CWS allocation.

#### Emergency Assistance

The Department's statewide estimate of \$17,261,000 for anticipated Federal EA-ANEC program claiming for FY 1987/88 is open-ended. Because there is no cap on the federal funds, the Department, as in previous years, has determined an amount for each county and deducted this amount from their state/federal allocation to derive each county's closed-end allocation.

For allocation purposes, the SDSS statewide federal fund estimate of \$17,261,000 was spread to each CWS program component (ER, FM, FR and PP) and then allocated to counties using the same allocation formula and weightings utilized to distribute basic CWS funds. Costs claimed to EA-ANEC are funded 50 percent federal (open-ended), 25 percent state and 25 percent county (subject to the SB 14 limit on county share). Only the 25 percent state share of EA-ANEC will be charged against your CWS closed-end allocation.

### CSBG Allocation

The CSBG allocation includes funding for the In-Home Supportive Services (IHSS) Administration, Information and Referral, Adult Protective Services and Out-of-Home Care Services for Adults, Staff Development and Optional programs. State funds available for the CSBG allocation total \$61,693,000. The CSBG allocation methodology is essentially unchanged from FY 1986/87. This methodology utilizes various caseload and population measures, incorporates an adjustment for social worker salaries, provides funds for the CSBG portion of one social worker in each county and includes an adjustment to guarantee that no county receive less funds in FY 1987/88 than it received in the initial FY 1984/85 allocation.

As in FY 1986/87, savings of \$971,000 for the IHSS Case Management Information and Payrolling System (CMIPS) is included within the FY 1987/88 CSBG program allocation. This savings is related to time saved in completion of assessment forms, Notice of Action forms, and provider input forms. The intent was to allocate CMIPS savings to those counties who benefit the most from this automated system and have sufficient flexibility to absorb savings. Therefore, the entire \$971,000 in CMIPS administrative savings has been allocated to those counties who are projected to have a minimum of \$20,000 in annual savings as a result of the CMIPS system. Attachment II reflects the allocation indicators for the CSBG programs.

### Year-End Closing

Any funds that are not expended by the counties may be reallocated during the year-end closing process to those counties which have exceeded their respective CWS and/or CSBG allocations. Hold harmless counties will only share in reallocated funds to the extent these funds are in excess of the amount of funds the county received to achieve a hold harmless funding level. This CWS/CSBG year-end closing process will not occur until two years after the end of the 1987/88 FY as counties may continue to claim CWS/CSBG related costs against their respective allocations during this time.

### County Share

Welfare and Institutions Code Section 10100 outlines each county's required matching funds for the OCSS program as the amount specified in the code or 25 percent of actual county expenditures, whichever is less. It also states that these amounts will be increased by the annual COLA's

contained in the Budget Act. Therefore, each county's SB 14 share for CWS has been increased for the FY 1986/87 COLA augmentation authorized by the FY 1987/88 Budget Act. The SB 14 required match for CSBG is the same as in FY 1986/87. (See Attachment I.)

Questions concerning this allocation should be directed to the County Administrative Expense Control Bureau at (916) 322-5802.



ROBERT L. GARCIA  
Deputy Director  
Administration

Attachments

cc: CWDA

FY 87/88 CHILD WELFARE SERVICES AND COUNTY SERVICE BLOCK  
GRANT ALLOCATIONS

ATTACHMENT I

	FY 87/88 CWS Allocation	Anticipated Fed EA Funds	Closed-End CWS Allocation	Closed-End CSBG Allocation
Alameda	12,532,515	796,446	11,736,069	2,176,832
Alpine	58,196	2,490	55,706	9,690
Amador	125,854	5,044	120,810	43,508
Butte	1,994,248	187,436	1,806,812	648,094
Calaveras	246,678	18,473	228,205	51,931
Colusa	172,638	10,765	161,872	40,726
Contra Costa	5,506,524	350,237	5,156,287	1,769,899
Del Norte	307,922	25,029	282,893	54,985
El Dorado	561,948	39,136	522,812	147,857
Fresno	7,050,385	440,992	6,609,393	2,229,987
Glenn	351,550	27,457	324,093	63,596
Humboldt	854,918	69,603	785,315	272,380
Imperial	757,951	42,950	715,001	202,885
Inyo	220,583	7,897	212,686	46,039
Kern	6,140,743	374,463	5,766,280	746,457
Kings	723,640	54,314	669,326	148,721
Lake	405,686	26,133	379,553	169,528
Lassen	203,671	12,530	191,141	46,684
Los Angeles	104,087,560	7,053,495	97,034,065	24,300,873
Madera	571,164	36,519	534,644	191,161
Marin	820,380	57,151	763,229	288,033
Mariposa	142,319	6,037	136,283	42,323
Mendocino	706,020	48,955	657,065	251,000
Merced	1,847,145	143,052	1,704,094	452,560
Modoc	103,122	8,023	95,099	20,565
Mono	70,631	2,175	68,456	15,130
Monterey	2,170,103	100,054	2,070,049	579,021
Napa	646,517	36,977	609,540	186,690
Nevada	519,116	39,467	479,649	151,229
Orange	15,935,045	766,452	15,168,593	2,597,589
Placer	834,585	47,631	786,953	356,536
Plumas	179,490	11,002	168,488	48,539
Riverside	8,825,483	606,551	8,218,932	1,799,732
Sacramento	10,487,145	635,773	9,851,372	2,259,623
San Benito	198,737	15,478	183,260	51,797
San Bernardino	10,069,981	704,052	9,365,929	2,156,799
San Diego	22,647,245	1,285,795	21,361,450	3,431,284
San Francisco	6,592,365	410,399	6,181,966	2,694,748
San Joaquin	5,317,303	256,440	5,060,863	1,141,129
San Luis Obispo	1,320,858	76,774	1,244,084	180,649
San Mateo	3,962,362	185,955	3,776,407	1,523,349
Santa Barbara	1,920,623	114,571	1,806,052	435,806
Santa Clara	12,721,228	672,151	12,049,077	2,378,334
Santa Cruz	1,002,830	61,801	941,029	403,073
Shasta	1,528,127	107,919	1,420,208	281,109
Sierra	63,351	3,026	60,325	15,111
Siskiyou	356,166	17,889	338,277	94,861
Solano	2,466,436	194,245	2,272,191	479,892
Sonoma	2,649,976	198,438	2,451,538	554,019
Stanislaus	2,825,804	146,661	2,679,143	885,267
Sutter	568,258	57,514	510,745	115,897
Tehama	616,663	43,518	573,146	122,850
Trinity	184,267	13,791	170,476	24,143
Tulare	3,338,508	250,136	3,088,372	1,124,044
Toulumne	277,598	13,571	264,028	82,076
Ventura	3,402,291	201,433	3,200,859	696,508
Yolo	930,023	59,137	870,886	200,773
Yuba	1,006,522	79,596	926,927	209,079
TOTAL	272,129,000	17,261,000	254,868,000	61,693,000

	CWS SB 14 Share	CSBG SB 14 Share
Alameda	2,567,226	720,918
Alpine	13,476	3,176
Amador	22,892	6,118
Butte	246,079	80,807
Calaveras	39,389	10,791
Colusa	24,807	7,841
Contra Costa	2,030,878	607,044
Del Norte	42,418	12,643
El Dorado	116,834	39,776
Fresno	1,147,429	309,864
Glenn	31,328	10,746
Humboldt	221,803	68,350
Imperial	179,242	55,708
Inyo	40,294	9,262
Kern	852,144	245,980
Kings	147,489	45,680
Lake	80,628	20,876
Lassen	27,448	9,889
Los Angeles	18,350,758	4,928,860
Madera	146,553	44,559
Marin	317,177	98,790
Mariposa	14,652	4,751
Mendocino	166,884	51,821
Merced	305,951	89,547
Modoc	16,677	5,237
Mono	11,034	3,915
Monterey	513,409	136,854
Napa	160,146	46,265
Nevada	76,380	20,625
Orange	2,205,410	563,445
Placer	183,597	55,421
Plumas	29,437	9,009
Riverside	1,472,688	359,679
Sacramento	2,017,857	610,082
San Benito	35,049	9,041
San Bernardino	1,661,898	464,270
San Diego	3,629,880	959,319
San Francisco	2,000,352	558,744
San Joaquin	1,036,785	292,260
San Luis Obispo	227,584	58,568
San Mateo	1,150,512	334,103
Santa Barbara	462,183	130,036
Santa Clara	3,078,158	815,726
Santa Cruz	337,071	98,107
Shasta	285,286	80,037
Sierra	13,536	3,672
Siskiyou	60,054	16,682
Solano	435,836	122,171
Sonoma	562,048	161,202
Stanislaus	654,307	187,294
Sutter	113,003	30,575
Tehama	74,479	20,381
Trinity	21,255	6,370
Tulare	572,241	177,857
Tuolumne	55,503	16,018
Ventura	674,166	189,124
Yolo	175,768	55,369
Yuba	134,370	41,745
TOTAL	51,271,738	14,123,000

FY 1986/87 CWS AND CSBG ALLOCATION METHODOLOGIES

## 1. Allocation factors/weighting:

A. CWS

1. AFDC-FC Children @8.33%
  - A. Source - CA 237 FC
  - B. Time Period - April 1986 - March 1987
2. AFDC FG/U Children @ 8.33%
  - A. Source - CA 237 FG/U
  - B. Time Period - April 1986 - March 1987
3. Population 0-17 @ 8.33%
  - A. Source - Census
  - B. Time Period - Projected 87/88
4. ER/FM @ 37.5% by Component
  - A. Source - SOC 291
  - B. Time Period - April 1986 - March 1987
5. FR/PP @ 37.5% by Component
  - A. Source - FCIS
  - B. Time Period - June 1986 - December 1986

B. CSBG

1. IHSS Admin. - % to Total Open Cases
  - A. Source - SOC 296
  - B. Time Period - July 1986 - March 1987
2. I&R
  - A. Total Population @ 50%
    1. Source - Census
    2. Time Period - 87/88 Projected
  - B. AFDC - SSI/SSP recipients
    1. Source - SDX File
    2. Time Period - December 1986 - May 1987
3. Staff Development
  - A. Social Workers @ 50%
    1. Source - Social Services Management Information System (SSMIS)
    2. Time Period - January 1986 - December 1986
  - B. Staff Development Expenditures @ 50%
    1. Source - SSMIS
    2. Time Period - January 1986 - December 1986
4. Optionals
  - A. Total Population @ 50%
    1. Source - Census
    2. Time Period - 87/88 Projected

A. CWSB. CSBG

## B. Optional Expenses @ 50%

1. Source - SSMIS
2. Time Period - January 1986 -  
December 1986

5. Adult Protective & Out-of-Home  
Care Services

## A. OHC/PS Cases @50%

1. Source - SOC 242
2. Time Period - January 1986 -  
December 1986

## B. Population 18 &amp; over @ 50%

1. Source - Census
2. Time Period - Projected 87/88

## 2. The following adjustments were then applied to each allocation:

- A. Adjustment for percent variance from mean Social Worker (SW) salary.
- B. Adjustment for one SW per county.
- C. Reduce total funds by county share.